

City of Charlottesville CDBG & HOME Programs

Program Year 2025-2026

City Council Public Hearing

Monday, April 21, 2025

Staff Contact:

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HUD National Objectives

The authorizing statute of the HUD-funded programs requires that each activity funded (except for program administration and planning activities) meet one of HUD's three national objectives:

- Benefit to low-and moderate-income (LMI) persons;
- Aid in the prevention or elimination of slums or blight; and
- Meet a need having a particular urgency (referred to as urgent need)

- HUD national objectives are guided by three primary principles:
 - Establish and maintain thriving living environments through activities designed to benefit families, individuals, and the greater
 Charlottesville community
 - Create economic opportunities through activities related to economic development, commercial revitalization, or job creation
 - Provide decent housing through activities focusing on housing programs where the purpose of the activity meets individual, family, or community needs

Appendix B NATIONAL OBJECTIVE CODES

The national objective codes (NOCs) are listed below with descriptions and applicable CFR obtations. The NOCs that may be used with each matrix code are identified in Appendix C.

NOC	Description	24 CFR Citation
LMA	Low/mod area benefit Activities providing benefits that are available to all the residents of a particular area, at least 51% of whom are low/mod income. The service area of an LMA activity is identified by the grantee, and need not coincide with Census tracts or other officially recognized boundaries.	570.208(a)(1)
LMAFI	Low/mod area benefit, community development financial institution (CDFI) Job creation and retention activities that are carried out by a CDFI and that the grantee elects to consider as meeting the low/mod area benefit criteria.	570.208(d)(6)(i)
LMASA	Low/mod area benefit, neighborhood revitalization strategy area (NRSA) 30b creation and retention activities that are carried out pursuant to a HUD-approved Neighborhood Revitalization Strategy (NRS) and that the grantee elects to consider as meeting the low/mod area benefit criteria.	570.208(d)(5)(i)
LMC	Low/mod limited clientele benefit Activities that benefit a limited clientele, at least \$1% of whom are low/mod income. LMC activities provide benefits to a specific group of persons rather than to all the residents of a particular area.	570.208(a)(2)
UMCMC	Low/mod limited clientele, micro-enterprises Activities carried out under 24 CFR 570.201(o) that benefit micro-enterprise owners/developers who are low/mod income.	570.208(a)(2)(iii)
LMCSV	Low/mod limited clientele, job service benefit Activities that provide job training, placement and/or employment support services in which the percentage of low/mod persons assisted is less than 51%, but the proportion of the total cost paid by CDBG does not exceed the proportion of the total number of persons assisted who are low/mod.	570.208(a)(2)(iv)
ШМН	Low/mod housing benefit Activities undertaken to provide or improve permanent residential structures that will be occupied by low/mod income households.	570.208(a)(3)

Available online at <u>www.hudexchange.info/</u> <u>resource/2555/national-objective-code-</u> <u>descriptions/</u>



City Council Priorities

With the goal of fostering a high degree of responsiveness to local needs, City Council each year establishes a set of local priorities for the CDBG program

Council priorities are discussed at open public meetings and published as a formal resolution each year

- For the upcoming program year 2024-25,
 City Council has established the following priorities in Resolution #R-23-121
- Council resolutions can be found in the city's Laserfiche Archive online at:

https://weblink.charlott esville.org/public/brow se.aspx?dbid=0

 You can also email me for a copy

Resolution to Establish Council Priorities for the Program Year 2025-2026 Community Development Block Grant (CDBG) & HOME Investment Partnerships (HOME) Programs

WHEREAS the City of Charlottesville has been designated as an Entitlement Community by the United States Department of Housing and Urban Development (HUD) and as such is a recipient of federal funds through the Community Development Block Grant (CDBG) & HOME Investment Partnerships (HOME) programs, and

WHEREAS the City is a contributing member of the Thomas Jefferson HOME Consortium (TJHC) in partnership with the counties of Albemarle, Fluvanna, Greene, Louisa and Nelson, and through the Consortium shares in the benefits of participation in HUD's HOME program, and

WHEREAS in accordance with the City of Charlottesville's HUD-approved Citizen
Participation Plan, the city's CDBG/HOME Task Force composed of residents and community
representatives will be called on to review requests for funding of potential CDBG & HOME
projects and to make recommendations for funding to Council in the Spring of 2025; now

THEREFORE BE IT RESOLVED by the City Council of Charlottesville, Virginia, that the Program Year 2025-2026 CDBG & HOME programs (PY25) shall prioritize to the degree possible:

- A continued emphasis on expanding access to affordable housing opportunities, including but not limited to low-income housing redevelopment; workforce development, including but not limited to efforts to bolster Section 3 training opportunities other economic development activities; microenterprise assistance; access to quality childcare; homeowner rehabilitation and energy-efficiency upgrades; down payment assistance; and improvements to public infrastructure designed to eliminate or reduce barriers to access to public amenities for mobility-impaired residents
- For program year 2025-2026, \$89,896.51 of CDBG Entitlement funds shall be set aside to support Economic Development activities
- For program year 2025-2026, \$89,896.51 of CDBG Entitlement funds shall be set aside to support Public Facilities and Improvement activities, with a special emphasis on activities that will eliminate or reduce barriers to access for mobility-impaired residents
- The CDBG Admin and Planning budget shall be set at 20% of the City's CDBG allocation
- Any other guidelines or directions Council may wish to give in determining how CDBG and HOME funds should be spent

Oschrin	Aye x	No	Approved by Council September 3, 2024
Payne Pinkston	_x		Lyna_ Thomas-
Snook	_x		Kyna Thomas, MMC
Wade	_X		Clerk of Council



CDBG Eligible Activities

HUD's authorizing
statutes require that
CDBG-funded activities
meet the definition of
specific eligible
activities, each of which
is referred to by a
specific 'matrix code'

- Matrix codes for eligible activities under CDBG fall into specific categories
- Charlottesville focuses it's CDBG funds on four of these categories:
 - Economic Development
 - Public Facilities & Infrastructure
 - Public Services
 - Housing
- HUD caps funding for Public Services activities at 15% of the total allocation for a given year

Appendix A CDBG MATRIX CODES

CDBG Matrix Codes by Category

Matrix codes are listed here by category so you can quickly review the available choices.

A	ielėla m	Disposition,	Clearance	Delegation	
ACC	luisition,	DISDOSITION,	Clearance,	Relocation	

1	Acquisition of Real Property	04A	Cleanup of Contaminated Sites
2	Disposition of Real Property	80	Relocation
4	Clearance and Demolition		

Administration and Planning

20	Planning	21E	Submission of Applications for
20A	Planning (State-Administered		Federal Programs
	CDBG Grantees)	21H	CDBG Funding of HOME Admin
21A	General Program Administration	21I	CDBG Funding of HOME CHDO
21B	Indirect Costs		Operating Expenses
21C	Public Information	21J	State Administration
21D	Eair Housing Activities (subject	14H	Pehah: Administration

to Admin cap) Economic Development

14E	Rehab: Publicly or Privately Owned	17D	CI: Other Improvements
	Commercial/Industrial (CI)	18A	ED: Direct Financial Assistance to
17A	CI: Acquisition/Disposition		For-Profits
17B	CI: Infrastructure Development	18B	ED: Technical Assistance
17C	CI: Building Acquisition Construction	18C	FD: Micro-Enterprise Assistance

Housing

12	Construction of Housing	14G	Rehab: Acquisition
13	Direct Homeownership Assistance	14H	Rehab: Administration
14A	Rehab: Single-Unit Residential	14I	Lead-Based Paint/Lead Hazards
14B	Rehab: Multi-Unit Residential		Testing/Abatement
14C	Rehab: Public Housing Modernization	143	Housing Services
14D	Rehab: Other Publicly Owned	16A	Residential Historic Preservation
	Residential Buildings	19E	Operation/Repair of Foreclosed
14F	Pehah: Energy Efficiency Improvements		Property

Public Facilities and Infrastructure Improvements

03A	Senior Centers	03L	Sidewalks
03B	Handicapped Centers	03M	Child Care Centers
03C	Homeless Facilities (not operating	03N	Tree Planting
	costs)	030	Fire Stations/Equipment
03D	Youth Centers	03P	Health Facilities
03E	Neighborhood Facilities	03Q	Facilities for Abused and Neglected
03F	Parks, Recreational Facilities		Children
03G	Parking Facilities	03R	Asbestos Removal
03H	Solid Waste Disposal Improvements	035	Facilities for AIDS Patients (not
031	Flood Drainage Improvements		operating costs)
031	Water/Sewer Improvements	0.3	Other Public Facilities/Improvement

Available online at

www.hudexchange.info/resource/89/communitydevelopment-block-grant-program-cdbg-guide-tonational-objectives-and-eligible-activities-forentitlement-communities/



HOME Eligible Activities

HUD's authorizing
statutes require that
CDBG-funded activities
meet the definition of
specific eligible
activities, each of which
is referred to by a
specific 'matrix code'

HOME has four main eligible activities:

- Homeowner (owner-occupied)
 rehabilitation
- Rental housing acquisition, new construction, or rehabilitation
- Homebuyer housing acquisition, new construction, or rehabilitation, including direct assistance to eligible homebuyers to purchase the housing
- Tenant-based rental assistance (rental subsidy)

24 CFR 92 205 (up to date as of 4/03/2025) Eligible activities: General.

24 CFR 92 205 (Apr. 3, 2025)

This content is from the eCFR and is authoritative but unofficial.

Title 24 - Housing and Urban Development

Subtitle A -Office of the Secretary, Department of Housing and Urban Development

Part 92 - Home Investment Partnerships Program

Subpart E - Program Requirements

Eligible and Prohibited Activities

Authority: 42 U.S.C. 3535(d) and 12701—12839, 12 U.S.C. 1701x. Source: 61 FR 48750, Sept. 16, 1996, unless otherwise noted.

§ 92.205 Eligible activities: General.

Link to an amendment published at 90 FR 867, Jan. 6, 2025.

This amendment was delayed until April 20, 2025, at 90 FR 8780, Feb. 3, 2025

- (a) Eligible activities.
 - (1) HOME funds may be used by a participating jurisdiction to provide incentives to develop and support affordable rental housing and homeownership affordability through the acquisition (including assistance to homebuyers), new construction, reconstruction, or rehabilitation of notucury housing with suitable amenities, including real property acquisition, site improvements, conversion, demolition, and other expenses, including financing costs, relocation expenses of any displaced persons, families, businesses, or organizations; to provide tenant-based rental assistance, including security deposits; to provide payment of reasonable administrative and planning costs; and to provide for the payment of operating expenses of community housing development organizations. The housing must be permanent or transitional housing. The specific eligible costs for these activities are set forth in §§ 92.206 through 92.209. The activities and costs are eligible only if the housing meets the property standards in § 92.251 upon project completion.
 - (2) Acquisition of vacant land or demolition must be undertaken only with respect to a particular housing project intended to provide affordable housing within the time frames established in paragraph (2) of the definition of "commitment" in § 92.2.
 - (3) Conversion of an existing structure to affordable housing is rehabilitation, unless the conversion entails adding one or more units beyond the existing walls, in which case, the project is new construction for purposes of this part.
 - (4) Manufactured housing. HOME funds may be used to purchase and/or rehabilitate a manufactured housing unit, or purchase the land upon which a manufactured housing unit is located. Except for existing, owner-occupied manufactured housing that is rehabilitated with HOME funds, the manufactured housing unit must, at the time of project completion, be connected to permanent utility book upo and be located on land that is greated by the properties.

Available online at

https://www.ecfr.gov/current/title-24/subtitle-A/part-92/subpart-E/subject-group-ECFRf448ea7bbdfb69a?toc=1



Overview of **Funding Request** Received for **PY25**

Summary of PY25 applications received for program year 2025-26

SUMMARY OF CDBG & HOME REQUESTS FOR FUNDING PY25

Anticipated PY25 Funding from HUD*

Anticipated PV25 for HOME \$ 83,016	Anticipated PY25 for CDBG	\$ 438,617.00
7 THOUGH TESTOTTOTIE	Anticipated PY25 for HOME	\$ 83,016.66

Subtotal Available to Commit: \$521,633.66

Programmatic Funding & Setasides

CDBG Planning & Admin	\$ 87,723.40
Public Services Cap @ 15%	\$ 65,792.55
Council Priority: Public Facilities & Imprv.	\$ 89,896.51
Council Priority: Economic Dev.	\$ 89,896.51
HOME Program Local Match @ 25% (CAHF)*	\$ 20,754.17

(CDBG Economic Development	F	lequest \$
	CIC Entrepreneur Programs	\$	25,000
Г	LVCA Beginning Workforce Development	\$	50,000

Subtotal CDBG requests, Econ Dev: \$75,000 **Actual**

CDBG Public Facilities & Infrastructure Improvements Request \$

Arc of the Piedmont Shower Replacement at Shamrock Group Home	\$ 20,500
Subtotal CDBG requests, Public Facilities:	\$20,500

CDBG Public Service Programs

CDBG Public Service Programs		request\$
CRHA Economic Opportunity Program (Phase II)	\$	90,600
CRHA Eviction Diversion Program	\$	50,000
IRC Charlottesville Financial Capabilities	\$	46,636
PACEM Shelter Transportation	\$	60,000
PHA Financial Opportunity Center (FOC) Credit Club	\$	30,000
PHAR Resident-Involved Redevelopment	\$	42,000
The Haven Coordination of Community Service Providers	\$	50,000

Subtotal CDBG requests, Public Services:

CDBG Affordable Housing Request \$

\$ 140,000
\$

Subtotal CDBG requests, Affordable Housing: \$140,000

HOME Investment Partnerships

_		
I	CRHA 5th Street AH	\$ 144,500
I	CRHA Downtown AH	\$ 175,000
I	PHA 905 Rives St. Townhomes AH	\$ 89,688

Subtotal requests HOME:

** revised 3/31 based on HUD guidance

\$369,236

Request \$



^{\$409,188}

^{*} Estimated based on PY24 HUD allocations

Draft Funding Recommendations PY25

Draft funding
recommendations from
the CDBG/HOME
Taskforce for program
year 2025-26, based on the
amounts allocated for
program year 2024-25



SUMMARY OF CDBG & HOME REQUESTS FOR FUNDING PY25 INITAL

Draft /

Proposed

Anticipated PY25 Funding from HUD*

Anticipated PY25 for CDBG	4	438,617.00
Anticipated PY25 for HOME	\$	83,016.66

Subtotal Available to Commit: \$521,633.66

Programmatic Funding & Setasides

ſ	CDBG Planning & Admin	\$ 87,723.40
I	Public Services Cap @ 15%	\$ 65,792.55
	Council Priority: Public Facilities & Imprv.	\$ 89,896.51
I	Council Priority: Economic Dev.	\$ 89,896.51
	HOME Program Local Match @ 25% (CAHF)*	\$ 20,754.17

CDBG Economic Development	Recommendation \$	96	decimal
CIC Entrepreneur Programs	\$ 25,000.00	5.70%	0.05699733
LVCA Beginning Workforce Development	\$ 50,000.00	11.40%	0.11399467

Subtotal CDBG recommendations, Econ Dev: \$75,000

CDBG Public Facilities & Infrastructure Improvements	Recommendation \$	96	decimal
Arc of the Piedmont Shower Replacement at Shamrock Group Home	\$ 20,500.0	4.67%	0.04673781

Subtotal CDBG recommendations, Public Facilities: \$20,500

CRHA Economic Opportunity Program (Phase II) Recommendation \$ % decimal \$ 0.00%

CNAA Economic Opportunity Program (Plase II)	Ф	-	0.0070	•
CRHA Eviction Diversion Program	\$	-	0.00%	-
IRC Charlottesville Financial Capabilities	\$		0.00%	•
PACEM Shelter Transportation	\$		0.00%	
PHA Financial Opportunity Center (FOC) Credit Club	\$	21,342.00	4.87%	0.04865748
PHAR Resident-Involved Redevelopment	\$	22,618.55	5.16%	0.05156788
The Haven Coordination of Community Service Providers	\$	21,832.00	4.98%	0.04977463

Subtotal CDBG recommendations, Public Services: \$65,793

CDBG Affordable Housing	Recommendation \$	96	decimal
AHIP Charlottesville Critical Home Rehab	\$ 140,000.0	31.92%	0.31918507

Subtotal CDBG recommendations, Affordable Housing: \$140,000

HOME Investment Partnerships	Rec	ommendation \$	96	decimal
CRHA 5th Street AH	\$	-	0.00%	-
CRHA Downtown AH	\$	-	0.00%	-
PHA 905 Rives St. Townhomes AH	\$	83,016.7	100.00%	1.00000000

\$83,017

Subtotal recommendations HOME:

^{*} Estimated based on PY24 HUD allocations

Draft Funding Recommendations Scenario PY25

Projected funding
recommendations for
program year 2025-26
based on actual funding
allocations from HUD
below that awarded in
previous 2024-25 program
year



Recommended by CDBG/HOME Taskforce: Tuesday, April 1, 2025 Taskforce Chair: Phil d'Oronzio Vice-Chair: Syleethia Carr

Actual PY25 Funding from HUD*

Actual PY25 for CDBG	\$	300,000.00
Actual PY25 for HOME	49	83,016.66

Subtotal Available to Commit: \$383,016.

Programmatic Funding & Setasides

CD	BG Planning & Admin	\$ 60,000.00
Pul	blic Services Cap @ 15%	\$ 45,000.00
Co	uncil Priority: Public Facilities & Imprv.	\$ 89,896.51
Co	uncil Priority: Economic Dev.	\$ 89,896.51
HO	ME Program Local Match @ 25% (CAHF)*	\$ 20,754.17

CDBG Economic Development		Recon	nmendation \$	decimal
	CIC Entrepreneur Programs	\$	17,099.2	0.05699733
	LVCA Beginning Workforce Development	\$	34,198.4	0.11399467

Subtotal CDBG recommendations, Econ Dev: \$51,298

CDBG Public Facilities & Infrastructure Improvements Recommendation \$ decimal Arc of the Piedmont Shower Replacement at Shamrock Group Home \$ 14,021.3 0.04673781

Subtotal CDBG recommendations, Public Facilities: \$14,021

CDBG Public Service Programs

CRHA Economic Opportunity Program (Phase II)	\$		-
CRHA Eviction Diversion Program	\$		
IRC Charlottesville Financial Capabilities	\$		-
PACEM Shelter Transportation	\$		
PHA Financial Opportunity Center (FOC) Credit Club	\$	14,597.25	0.04865748
PHAR Resident-Involved Redevelopment	\$	15,470.36	0.05156788
The Haven Coordination of Community Service Providers	\$	14,932.39	0.04977463

Subtotal CDBG recommendations, Public Services: \$45,000

CDBG Affordable Housing		nendation \$	decimal
AHIP Charlottesville Critical Home Rehab	\$ 95	5,755.52	0.31918507

Subtotal CDBG recommendations, Affordable Housing: \$95,756

HOME Investment Partnerships		Reco	mmendation \$	decimal
	CRHA 5th Street AH	\$	-	-
	CRHA Downtown AH	\$	-	-
	PHA 905 Rives St. Townhomes AH	\$	83,016.66	1.00000000

Subtotal requests HOME: \$83,017

Recommendation \$

decimal

Financial Modelling Scenario #1:

Proposed awards if HUD funding for PY25 CDBG activities reduced to \$300,000



^{*} Estimated based on hypothetical HUD allocations

^{**} Final funding amounts to be calculated upon receipt of offical notice from HUD

Thank You for your interest in the City of Charlottesville's CDBG & HOME programs!

For more information, please visit the city's CDBG & HOME webpage at https://www.charlottesville.gov/678/
CDBG-HOME-Programs

Please also feel free to email Anthony at warna@charlottesville.gov and Taylor at harveyryant@charlottesville.gov

